### HOWARD COUNTY POLICE AND FIRE EMPLOYEES' RETIREMENT PLAN

## FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION

**YEARS ENDED JUNE 30, 2020 AND 2019** 



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#### HOWARD COUNTY POLICE AND FIRE EMPLOYEES' RETIREMENT PLAN TABLE OF CONTENTS YEARS ENDED JUNE 30, 2020 AND 2019

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#### **INDEPENDENT AUDITORS' REPORT**

Retirement Plan Committee Howard County Police and Fire Employees' Retirement Plan Howard County, Maryland

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of Howard County Police and Fire Employees' Retirement Plan (the Plan) as of and for the years ended June 30, 2020 and 2019, and the related notes to the financial statements, which collectively comprise the Plan's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Plan's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Plan's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Plan as of June 30, 2020 and 2019, and the changes in financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A) on pages 3 through 9, Schedule of Changes in the County's Net pension Liability and Related Ratios, the Schedule of County Contributions, and the Schedule of Investment Returns on pages 26 through 28 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 23, 2020 on our consideration of the Plan's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Plan's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Plan's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

CliftonLarson Allen LLP

Baltimore, Maryland October 23, 2020

#### Introduction

The Howard County Police and Fire Employees' Plan (the Plan) is a single-employer defined benefit public employee retirement plan administered by Howard County, Maryland, which provides retirement benefits as well as death and disability benefits and cost-of-living adjustments.

Responsibilities for administration and operation of the Police and Fire Plan are vested in a Retirement Committee with seven members (Committee). The Committee has authority to establish and amend the respective benefit and contribution provisions.

#### **Membership Data**

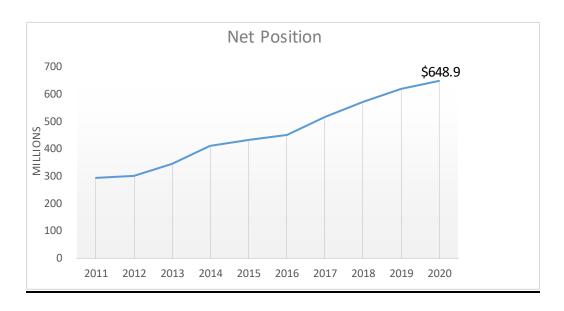
	07/01/19	07/01/18	07/01/17
Active	929	900	904
Retired and beneficiaries	389	370	341
Disabled	36	34	33
Terminated vested	22	18	18
Total	1376	1322	1296

#### **Financial Highlights**

As of June 30, 2020, the net position was \$648.9 million, as compared to \$619.4 million at June 30, 2019. The increase in net position of \$29.5 million was attributable to the following factors:

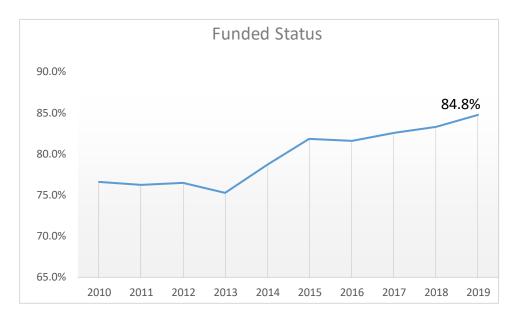
- Contributions of \$39.3 million, an increase of \$3.4 million from the previous year;
- Net investment income of \$25.0 million, a decrease of \$14.7 million from the previous year. The
  decrease is due to COVID-19 and markets reaction with historically fast-paced declines. The
  severity of the decline was mitigated by the actions of the Federal Reserve among other
  measures:
- Benefit payments and administrative expense of \$34.7 million, an increase of \$6.7 million from the previous year.

	Fiscal Year*					
		2020 2019				2018
Contributions	\$	39.29	\$	35.84	\$	34.20
Benefit payments	\$	34.32	\$	27.57	\$	24.76
Contribution rates # of benefit recipients		35.4% 456		33.1% 424		32.5% 399



#### **Funded Status**

The plan's funding objective is to meet long-term benefit obligations through contributions and investment income. The funding ratio, which is the actuarial value of assets divided by the actuarial accrued liability is an estimate of how well the Plan is meeting that objective. A higher ratio indicates the Plan is better funded. The funded ratio of the Plan was 84.8% and 83.3% as of July 1, 2019 and July 1, 2018.



#### **Overview of the Basic Financial Statements**

In this financial report, the basic financial statements consist of the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position with accompanying notes as of and for the year ended June 30, 2020 with comparative information as of and for the year ended June 30, 2019. The financial position is comprised of assets, which primarily consist of investments less liabilities, including accounts payable and investment commitments payable.

The Statement of Changes in Fiduciary Net Position presents the additions to and deductions from the Plan's net position during the year. The Plan receives contributions from participants and the County, as well as income or losses from investments and related activities. The primary deductions are the payment of benefits, which are the Plan's primary objectives. Deductions also include refunds to members who leave the Plan as well as administrative expenses.

#### **Notes to the Basic Financial Statements**

The Notes to Financial Statements contain disclosures and discussions which support the data presented in the financial statements. The notes present information about the administration of the Plan, significant accounting policies, and investments. The notes are an integral part of the financial statements and should be considered in conjunction with any review of the financial statements.

#### **Required Supplementary Information (RSI)**

The RSI section provides actuarially determined information about the Plan and displays changes for the Plan's Net Pension Liability (NPL) and related ratios, contributions related to payrolls by the Plan, and money-weighted investment returns.

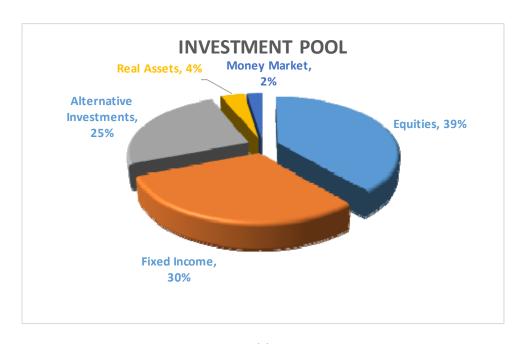
The following Condensed Statements of Fiduciary Net Position and Changes in Fiduciary Net Position present financial information for the Plan and compares fiscal years 2020, 2019, and 2018.

				2020	2019
				Percentage	Percentage
Assets	2020	2019	2018	Change	Change
Receivables	\$ 3,366,415	\$ 2,990,656	\$ 2,646,768	13 %	13 %
Investments	647,124,282	619,810,895	569,822,514	4 %	9 %
Prepaid Insurance	24,071	24,071	24,554	- %	(2)%
Total Assets	650,514,768	622,825,622	572,493,836	4 %	9 %
Liabilities					
Investment Purchased	1,184,365	3,081,835	213,144	(62)%	1346 %
Accounts Payable	453,370	385,354	378,656	18 %	2 %
Total Liabilities	1,637,735	3,467,189	591,800	(53)%	486 %
Net Position Held in Trust					
for Pension Benefits	\$ 648,877,033	\$ 619,358,433	\$ 571,902,036	5 %	8 %
Additions					
Employer Contributions	\$ 31,105,248	\$ 27,719,839	\$ 26,337,085	12 %	5 %
Employee Contributions	8,183,867	8,124,859	7,859,400	1 %	3 %
Investment Income	24,964,140	39,639,186	46,560,088	(37)%	(15)%
Total Additions	64,253,255	75,483,884	80,756,573	(15)%	(7)%
Deductions					
Benefit Payments and Refunds	34,321,194	27,571,300	24,755,084	24 %	11 %
Administrative Expense	413,461	456,187	355,240	(9)%	28 %
Total Deductions	34,734,655	28,027,487	25,110,324	24 %	12 %
Net Change	29,518,600	47,456,397	55,646,249	(38)%	(15)%
Net Position Held in Trust for Pension Benefits:					
Beginning of Year	619,358,433	571,902,036	516,255,787	8 %	11 %
End of Year	\$ 648,877,033	\$ 619,358,433	\$ 571,902,036	5 %	8 %

#### <u>Investment</u>

Investments consist of US equities (large cap and non-large cap), international equities (international developed markets and international emerging markets), fixed income, real assets, money market and alternatives (private equities and hedge funds). The Plan is a participant in a combined pension investment pool and it does not own an undivided interest in specific assets of the Pool. The investments presented by category are the Plan's proportionate share of the investments by category of the Pool that are reported at fair value.

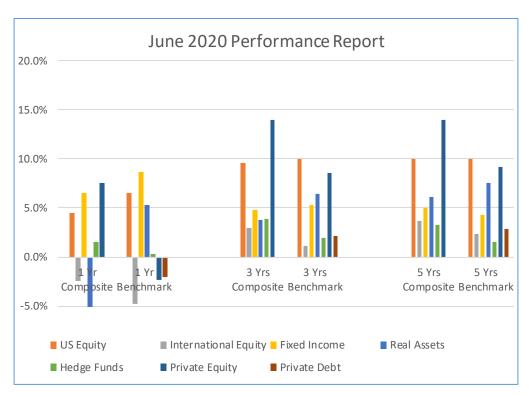




LONG TERM EXPECTED RATE OF RETURN		
Equities	5.19%	
Fixed Income	2.16%	
Alternative Investments	5.61%	
Real Assets	4.84%	

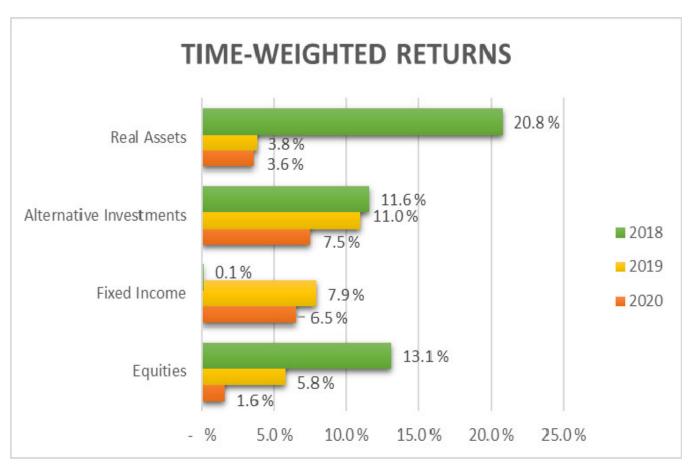
#### **Investment Performance Summary**

The retiree's benefit is paid from investment earnings and contributions. Displayed below is a comparison of the portfolio's returns (composite) to its policy benchmark in one year, three years and five years:



Note: The performance listed may not reflect final returns as of the date listed as private markets report investment returns on a quarter basis lag.

The investment Pool's time-weighted returns (gross of fees) are displayed by investment type in the following table.



#### **Additional Information**

The Plan's financial statements are presented in accordance with accounting principles generally accepted in the United States of America and are available at Howard County's web page at www.howardcountymd.gov/Departments/Finance/Financial-Information/Audit-Information.

#### HOWARD COUNTY POLICE AND FIRE EMPLOYEES' RETIREMENT PLAN STATEMENTS OF FIDUCIARY NET POSITION JUNE 30, 2020 AND 2019

	2020	2019	
ASSETS			
Receivables:			
Employer Contributions	\$ 1,962,266	\$ 1,730,621	
Member Contributions	516,661	461,866	
Interest and Dividends	607,988	684,444	
Due from Sale of Investments	266,964	105,120	
Other	12,536	8,605	
Total Receivables	3,366,415	2,990,656	
Investments:			
Money Market	15,721,518	11,362,564	
Equities	251,320,810	260,994,079	
Fixed Income	195,682,778	173,607,071	
Alternative Investments	159,882,515	152,450,363	
Real Assets	24,516,661	21,396,818	
Total Investments	647,124,282	619,810,895	
Prepaid Insurance	24,071	24,071	
Total Assets	650,514,768	622,825,622	
LIABILITIES			
Investment Purchases	1,184,365	3,081,835	
Accounts Payable	453,370	385,354	
Total Liabilities	1,637,735	3,467,189	
Fiduciary Net Position Held in Trust for Pension Benefits	\$ 648,877,033	\$ 619,358,433	

#### HOWARD COUNTY POLICE AND FIRE EMPLOYEES' RETIREMENT PLAN STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION YEARS ENDED JUNE 30, 2020 AND 2019

	2020	2019
ADDITIONS:		
CONTRIBUTIONS		
Employer	\$ 31,105,248	\$ 27,719,839
Member	8,183,867	8,124,859
Total Contributions	39,289,115	35,844,698
INVESTMENT INCOME		
Net Appreciation in Fair Value of Investments	10,608,211	24,600,895
Interest	2,767,142	2,862,178
Dividends	13,190,515	13,753,018
Other, Net	65,121	87,464
Total Investment Income	26,630,989	41,303,555
Less: Investment Expense	1,666,849	1,664,369
Net Investment Income	24,964,140	39,639,186
Total Additions	64,253,255	75,483,884
DEDUCTIONS:		
BENEFITS		
Annuities	33,784,301	26,921,102
Death	347,620	358,869
Refunds of Contributions	189,273	291,329
Total Benefits	34,321,194	27,571,300
ADMINISTRATIVE EXPENSES	413,461	456,187
Total Deductions	34,734,655	28,027,487
NET CHANGE	29,518,600	47,456,397
FIDUCIARY NET POSITION HELD IN TRUST FOR PENSION BENEFITS:		
Beginning of Year	619,358,433	571,902,036
End of Year	\$ 648,877,033	\$ 619,358,433

#### NOTE 1 PLAN DESCRIPTION

#### **Plan Administration**

The Howard County Police and Fire Employees' Retirement Plan (the Plan) is a single-employer defined benefit public employee retirement system established and administered by Howard County (the County), Maryland, to provide defined pension benefits for career firefighters and sworn police officers. The Plan is considered part of the County's financial reporting entity and is included in the County's financial statements as a pension trust fund. The accompanying financial statements present only the operations of the Plan and are not intended to present the financial position and results of operations of the County.

#### Plan Membership

At July 1, 2019 and 2018, the Plan's membership consisted of the following:

	2019	2018
Active	929	900
Retired and Beneficiaries	389	370
Disabled	36	34
Terminated Vested	22_	18
Total	1,376	1,322

The Plan was established, is operated, and may be amended under the provisions of Sections 1.400 and 1.401A to 1.478A of the Howard County Code. All of the County's full-time career firefighters and sworn police officers are eligible to participate in the Plan. The Retirement Plan Committee established by Howard County Code Section 1.455A has full power and authority to administer and operate the Plan in accordance with its terms and in particular the authority contained in subsection 1.454A. The Pension Oversight Commission established by Howard County Code, Section 1.482 provides ongoing assessment and evaluation of the Plan's operations.

#### **Benefits Provided**

All of the County's full-time career police and fire officers hired on or after July 1, 1990 must enroll in the Police and Fire Plan. The Plan provides retirement benefits as well as death and disability benefits and cost-of-living adjustments.

Participants become vested after 5 years of eligibility service and are entitled to a benefit beginning at age 62. Terminated vested employees with less than 20 years of service will receive a benefit equal to 2.5% of average compensation times the number of years of creditable service, payable at age 62. If an employee leaves employment or dies before 5 years of eligibility service, accumulated employee contributions plus interest are refunded to the employee or the designated beneficiary. A participant who becomes totally and permanently disabled may retire prior to normal retirement and receive a benefit. Both disability and death benefits vary if incurred in the line of duty.

#### NOTE 1 PLAN DESCRIPTION (CONTINUED)

#### **Benefits Provided (Continued)**

Employees who attain the age of 62 with at least 5 years of eligibility service and employees who have completed 20 years of eligibility service, if at least 10 years were served as a covered employee, are entitled to a normal retirement benefit. The amount will vary, based on the number of years of creditable service, from 50% (with 20 years of service) to 80% (with 30 years of service) of average compensation for police; and from 50% (with 20 years of service) to 70% (with 30 years of service) of average compensation for firefighters.

Benefits in pay status are adjusted annually for a post retirement cost of living adjustment (COLA). The Plan uses the Consumer Price Index (CPI-U) for the Baltimore-Columbia-Towson area as published by the Bureau of Labor Statistics to calculate the change in retiree allowances each July. The maximum annual COLA is 2%.

#### Contributions

The Plan is authorized to establish or amend the obligations to make contributions under the provisions of the Howard County Code, Sections 1.423A and 1.465A. The Plan's funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are sufficient to accumulate adequate assets to pay benefits when due. Participant contributions are 11.6% of base pay for participating Police Department Employees and 7.7% of base pay for participating Fire and Rescue Department Employees. The County funds the remainder of the cost of employees' participation in the Plan, which was 35.4% and 33.1% of covered payroll in fiscal years 2020 and 2019, respectively. The County contribution to the Plan is determined through an actuarial valuation performed by Bolton Partners, Inc. for each fiscal year. Expenses incurred in the administration and operation of the Plan are funded by the Plan.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PLAN ASSET MATTERS

#### **Method Used to Value Investments**

The Plan's investments are maintained in a combined investment pool. The Plan does not own an undivided interest in specific assets of the Pool. The investments presented by category are the Plan's proportionate share of the investments by category of the Pool and are reported at fair value. Short-term investments consisting of money market funds are reported at amortized cost, which approximates fair value. Securities traded on a national or international exchanges are valued at the last reported sales price at current exchange rates. Securities that do not have an established market are reported at estimated fair value derived from third-party pricing services. Purchases and sales of investments are recorded on a trade date basis. The fair values of real estate investments are based on net asset values (NAV) provided by the investment managers. The fair value of non-pooled investments is determined annually and is based on current market prices. The fair value of investments in open-end mutual funds is determined based on the fund's current share price.

### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PLAN ASSET MATTERS (CONTINUED)

#### Method Used to Value Investments (Continued)

The Plan invests in assets measured at NAV and include private equity, equity hedge, real assets and international equity funds, which are collectively considered alternative investments. Alternative investments include interests in limited partnerships and limited liability companies invested in venture capital, private equities, and other investments. These investments are recorded based on net asset value amounts established by the respective fund managers as a practical approximation of fair value. Because alternative investments are not readily marketable, the estimated value is subject to uncertainty and, therefore, may differ materially from the amount reported.

#### **Basis of Accounting**

The Plan's financial statements are prepared using the accrual basis of accounting. Employer and employee contributions are recognized as revenue in the period in which employee services are performed and expenses and refunds are recorded when the corresponding liabilities are incurred, regardless of when payment is made. Benefits are recorded when the payments are made.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates that affect the reported amounts in the financial statements and accompanying notes. Actual results could differ from those estimates.

#### **Income Taxes**

The Internal Revenue Service issued a determination letter on September 28, 2016, which stated that the Plan and its underlying trust qualify under the applicable provisions of the Internal Revenue Code and therefore are exempt from Federal income taxes.

#### NOTE 3 INVESTMENTS

#### **Investment Policy**

The Plan's policy in regard to the allocation of invested assets is established and administered by the Retirement Plan Committee. Specific investment goals stated in the policy are reviewed at least annually and, when appropriate, new goals and standards are adopted by the Retirement Plan Committee. The policy is expected to provide diversification of assets in an effort to maximize investment return to the Plan consistent with prudent market and economic risk. All of the Plan's assets are to remain invested at all times in the asset classes as designated by the policy.

#### NOTE 3 INVESTMENTS (CONTINUED)

#### **Investment Policy (Continued)**

The following strategic asset allocation policy was adopted by the Plan on March 21, 2002, last amended on April 25, 2019 and remained in effect as of June 30, 2020:

	Target
Asset Class	Allocation
Equities	40.0 %
Fixed Income	30.0
Alternative Investments	23.0
Real Assets	7.0
Total	100.0 %

#### **Concentrations**

The Plan held investments in the following organizations that represent 5% or more of the pension plan's fiduciary net position: Baillie Gifford (5%), Blackrock (7%), Dodge and Cox (11%), Magnitude (5%), PIMCO (11%), and Westfield (8%).

#### **Risks and Uncertainties**

The Plan invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market, foreign currency and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the statements of fiduciary net position.

#### NOTE 3 INVESTMENTS (CONTINUED)

#### **Risks and Uncertainties (Continued)**

Interest Rate Risk

The Plan's investment policy does not place any limits on the professional investment managers with respect to the duration of investments for the Plan. The Plan's fixed income investments by maturity and type at June 30, 2020 were as follows:

Investment Type	Fair Value/ NAV	Weighted Average Maturity (in Years)
Corporate Bonds	\$ 33,165,261	15.33
U.S. Government - Sponsored Enterprises	17,668,915	23.30
Government Issued/Treasuries	4,314,041	1.76
Other Asset-Backed Securities	3,504,894	22.00
Collateralized Mortgage Obligations	5,683,033	44.55
Municipal Securities	1,607,828	15.91
Commingled Funds and Preferred Stock Identified as Fixed Income for Reporting Purposes Total	129,738,806 \$ 195,682,778	Not Available
Portfolio Weighted Average Maturity of Available Categories		19.47
Standard & Poor's Rating or Comparable  AAA to A- BBB to BB- Not Rated  Total	Fair Value \$ 11,501,472 26,601,509 157,579,797 \$ 195,682,778	
Total	\$ 195,682,778	

#### NOTE 3 INVESTMENTS (CONTINUED)

#### Risks and Uncertainties (Continued)

Interest Rate Risk (Continued)

The Plan's fixed income investments by maturity and type at June 30, 2019 were as follows:

;)
.93
.93 5.13
.04
2.78
.77
.40
ble
.82

#### Concentration of Credit Risk

The Plan's investment policy does not establish any limitation on the percentage that the Plan may have with any one issuer, other than to state that the Plan's assets are to be diversified in accordance with Modern Portfolio Theory. At June 30, 2020, the Plan's investments did not exceed 5% with any one issuer other than as identified on page 15.

#### Custodial Credit Risk

State Street Bank invests in Government Short-Term Investment Fund (GSTIF), which is included in money markets on the Statement of Fiduciary Net Position, on behalf of the Plans. At fiscal year-end, the amount in this fund at amortized cost which approximates fair value was \$12,478,345, which was partially used for settlement of open purchases of \$1,184,365. All other investments of the fund are held by State Street Bank as trustee in the Plan's name.

#### NOTE 3 INVESTMENTS (CONTINUED)

#### Risks and Uncertainties (Continued)

Credit Risk - Currency Forward Contract

One of the Plan's investment objectives is to diversify assets in accordance with the Modern Portfolio Theory (MPT) in order to reduce overall risk. Consistent with this objective, the Plan has participated in a mutual fund that holds three-month currency forward contracts. This strategy is undertaken to protect the dollar value of underlying international investments. The hedging is restricted to 100% of the underlying asset value and 50% of the total Fund value. At fiscal year-end, there were no hedges in place.

#### Foreign Currency Risk

The Plan's exposure to foreign currency risk derives from its investments in foreign currency or instruments denominated in foreign currency. Investments in such securities are limited to a maximum net currency exposure of 37.0% at any given time. The Plan was exposed to foreign currency risk through the Pool's investments in Euro denominated alternative investments. The Pool total of these investments was \$16,295,302 and \$17,753,986 at June 30, 2020 and June 30, 2019, respectively. The Plan's proportionate share was \$9,232,613 and \$10,020,231 at June 30, 2020 and June 30, 2019, respectively.

#### Rate of Return

For the fiscal year ended June 30, 2020, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 4.1%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amount actually invested.

#### **Investments Purchased and Due from Sales of Investments**

Investment transactions are recorded on a trade plus three days or less timetable resulting in an amount due to and due from State Street Bank (the "Plan's Trustee") at year-end.

#### NOTE 4 FAIR VALUE MEASUREMENT

The Plan investments are reported at fair value. The Plan categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles, as follows:

- Level 1 Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the Plan has the ability to access.
- Level 2 Inputs to the valuation methodology include: quoted prices for similar assets or liabilities in active markets; quoted prices for identical or similar assets or liabilities in inactive markets; inputs other than quoted prices that are observable for the asset or liability; inputs that are derived principally from or corroborated by observable market data by correlation of other means. If the asset or liability has a specified (contractual) term, the Level 2 input must be observable for substantially the full term of the asset or liability.
- Level 3 Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

#### NOTE 4 FAIR VALUE MEASUREMENT (CONTINUED)

The assets or liabilities fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs. The table below reflects the Plan's proportionate share of the Pool's investments by type and fair value hierarchy established by accounting principles generally accepted in the United States of America as of June 30:

	June 30, 2020	Markets for Identical Assets (Level 1)	Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments by Fair Value Level				
Debt Securities:				
Collateralized Mortgage Obligations				
(Fannie Mae and Freddie Mac and GNMA)	\$ 5,683,033	\$ -	\$ 5,683,033	\$ -
Corporate Bonds	33,165,261	-	33,165,261	-
Commingled Funds (Fixed Income)	90,486,477	22,185,417	68,301,060	-
FHLMC and FNMA Bonds	17,668,915	-	17,668,915	-
U.S. Treasury Securities	4,314,041	-	4,314,041	_
Municipal Bonds	1,607,828	-	1,607,828	_
Other Asset Backed Securities	3,504,893	-	3,504,893	_
Preferred Stock	629,104	629,104	-	_
Total Debt Securities	157,059,552	22,814,521	134,245,031	-
Equity Securities:				
Common Stocks	143,282,013	143,282,013	-	_
Small Company Portfolio	6,764,629	6,764,629	-	-
Emerging Markets Value Portfolio	46,446,049	46,446,049	-	-
Real Estate Investment Trusts (REITS)	898,359	898,359	-	-
Total Equity Securities	197,391,050	197,391,050		
Total Investment by Fair Value Level	354,450,602	\$ 220,205,571	\$ 134,245,031	\$ -
Asset Value (NAV):				
Private Equity Funds	89,493,459			
Private Credit Funds	710,588			
Equity Hedge Funds	69,678,468			
Real Assets Funds	24,516,661			
International Equity Funds	29,596,299			
Commingled Fund within International Equities	24,333,460			
Commingled Fund within International Fixed Income	24,800,678			
Commingled Fund within Domestic Fixed Income	13,822,549			
Total Investments Measured at the NAV	276,952,162			
Total Investments Measured				
at Fair Value*	\$ 631,402,764			

<sup>\*</sup>Net of money market funds totaling \$15,721,518 which includes securities that have maturities of less than one year and may be measured at amortized cost.

#### NOTE 4 FAIR VALUE MEASUREMENT (CONTINUED)

		Fair Value Measurement Using					
		Quoted					
		Prices in					
		Active	Significant				
		Markets for	Other	Significant			
		Identical	Observable	Unobservable			
		Assets	Inputs	Inputs			
	June 30, 2019	(Level 1)	(Level 2)	(Level 3)			
Investments by Fair Value Level							
Debt Securities:							
Collateralized Mortgage Obligations							
(Fannie Mae and Freddie Mac and GNMA)	\$ 2,801,717	\$ -	\$ 2,801,717	\$ -			
Corporate Bonds	31,019,487	-	31,019,487	-			
Commingled Funds (Fixed Income)	65,328,509	-	65,328,509	-			
FHLMC and FNMA Bonds	23,654,821	-	23,654,821	-			
U.S. Treasury Securities	6,420,024	-	6,420,024	-			
Municipal Bonds	1,326,841	=	1,326,841	=			
Other Asset Backed Securities	3,855,392	=	3,855,392	=			
Preferred Stock	739,652	739,652	, , , <u>-</u>	=			
Total Debt Securities	135,146,443	739,652	134,406,791	-			
Equity Securities:							
Common Stocks	133,629,268	133,629,268	-	-			
Small Company Portfolio	12,873,557	12,873,557	=	=			
Emerging Markets Value Portfolio	53,773,422	53,773,422	=	_			
Real Estate Investment Trusts (REITS)	2,477,670	2,477,670	-	-			
Total Equity Securities	202,753,917	202,753,917					
Total Investment by Fair Value Level	337,900,360	\$ 203,493,569	\$ 134,406,791	\$ -			
Asset Value (NAV):							
Private Equity Funds	83,608,172						
Equity Hedge Funds	68,842,191						
Real Assets Funds	21,396,818						
International Equity Funds	34,157,911						
Commingled Fund within International Equities	24,082,251						
Commingled Fund within International Fixed Income	25,741,445						
Commingled Fund within Domestic Fixed Income	12,719,183						
Total Investments Measured at the NAV	270,547,971						
Total investments Measured							
at Fair Value*	\$ 608,448,331						

<sup>\*</sup> Net of money market funds totaling \$11,362,564, which includes securities that have remaining maturities of less than 1 year and may be measured at amortized cost.

#### NOTE 4 FAIR VALUE MEASUREMENT (CONTINUED)

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy refers to securities not traded on an active market but for which observable market inputs are readily available. Fixed income securities are priced on a daily basis, market to market, using a variety of third-party pricing sources, market data and methodologies.

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented on the following table:

				Redemption	
				Frequency (if	Redemption
	Fair		Unfunded	Currently	Notice
	 Value	C	ommitments	Eligible)	Period
Private Equity Funds	\$ 89,493,459	\$	28,495,914	Illiquid	N/A
Private Credit Funds	710,588		13,453,945	Illiquid	N/A
Hedge Fund 1	34,843,099		-	Quarterly	65 days
Hedge Fund 2	34,835,369		-	Semi Annually	95 days
Real Assets Funds	24,516,661		15,841,233	Illiquid	N/A
International Equity Funds	29,596,299		-	Monthly	15 days
Commingled Fund within International Equities	24,333,460		-	Weekly	3 days
Commingled Fund within International Fixed Income	24,800,678		-	Bi-monthly	5 days
Commingled Fund within Domestic Fixed Income	 13,822,549		=	Daily	1 day
Total	\$ 276,952,162				

- 1. Private Equity Funds: Private equity investment strategies include buyout, venture capital, growth capital, and special situations. Investments in the asset class are achieved primarily through commingled funds and may also include direct and co-investment opportunities. The objective of the asset class is to provide high long-term returns. Exposures are diversified by manager, region, strategy, and vintage year. Private equity investments are illiquid and distributions are received over the life of the investments, which can range between 10 and 15 years. These investments do not have set redemption schedules therefore options for exit are limited to sale on the secondary market. Capital commitments are made to these types of investments and funds are invested through a call down structure.
- 2. Comingled Fund within Private Credit: This strategy will focus on identifying market dislocations and credit-intensive assets, specifically in loan portfolios, corporate securities, structured credit, hard assets and special opportunities. The objective of the fund is to return a 1.5-1.7X multiple and a net IRR of 15% over the life of the fund, which can range between 6 and 8 years. The fund employs a flexible and opportunistic mandate allowing for investments in an assortment of securities which allows it to remain an active investor in a variety of transactions irrespective of market conditions and geographies. The fair value of the partnership interest is based on NAV provided by the General Partner. The partnership's financial statements are audited annually as of December 31 and the NAV is adjusted quarterly by additional contributions to and distributions from the partnership, the net earnings and losses, and unrealized gains and losses resulting from changes in fair value, as determined by the General Partner.

#### NOTE 4 FAIR VALUE MEASUREMENT (CONTINUED)

- 3. Equity Hedge Funds: This represents investments in two Hedge FOF managers. Each FOF manager invests in underlying hedge funds to provide a broadly diversified portfolio. One invests with 10-20 underlying managers/funds to execute its global market strategy. The other invests in 20-40 underlying managers/funds in a relative value mandate. The hedge fund strategy is designed to diversify by manager/fund to reduce single manager/fund risk while offering portfolio diversification and provide a return profile that is uncorrelated to the rest of the assets in the portfolio. The fair values of the investments are determined using the NAV per share (or its equivalent) of the investments. These funds have liquidity restrictions of 3 to 6 months.
- 4. Real Asset Funds: This represents funds that invest in institutional real estate (office, multi-family, industrial, and retail) and natural resources strategies. The fair values of the investments in these strategies are determined using the NAV per share (or its equivalent) of the Plan's ownership interest in partnership's capital. The real estate strategies deployed include a U.S. focused property strategy (core to core plus) and a global FOF strategy. The global FOF manager invests in 20-30 underlying managers/funds. The natural resources investments are through FOF strategies. The natural resource managers invest in 10-25 underlying relationships as they build a diversified portfolio with exposure to oil, natural gas, agriculture, timber, and other natural resources. Capital commitments are made to these types of investments and funds are invested through a call down structure. These funds have liquidity restrictions for the life of the investment, 7-10 years. Options for exit are limited to sale on the secondary market.
- 5. International Equity Funds: This represents investments primarily in value oriented equity securities of international developed markets (non-U.S. issuers; e.g., MSCI EAFE) with the objective of achieving a long-term return above a passive benchmark (EAFE). This manager focuses on a dividend discount model value based philosophy for publicly traded equity. All securities are recorded at fair value. Foreign securities are valued on the basis of quotations from the primary market in which they are traded and translated at each valuation date from the local currency into U.S. dollars using current exchange rates. The Fund may enter into forward foreign currency exchange contracts primarily to hedge against foreign currency exchange rate risks on its non-U.S. dollar-denominated investment securities.
- 6. Commingled Fund within International Equities: This represents investments made in predominantly listed large and mega capitalization securities in emerging markets. The objective of this fund is to achieve a long-term return above a passive benchmark (e.g. MSCI EM Index). The manager employs a flexible research intensive investment approach to own high quality businesses over the long term. NAVs are normally calculated as of 4:00pm Eastern Time for each business day the relevant exchange is open. Securities for which market quotations are readily available and reliable are to be valued using the applicable market quotations.

#### NOTE 4 FAIR VALUE MEASUREMENT (CONTINUED)

- 7. Commingled Fund within International Fixed Income: This represents investments primarily in a globally diversified portfolio of high quality sovereign bonds and currencies in emerging markets (non-U.S. issuers; e.g. MSCI EM). The objective of this fund is to generate income, preserve capital, and enhance principal above a passive benchmark (JP Morgan GBI-EM Global Diversified Index). NAV for the Fund is only calculated twice a month on the last business day and the 15<sup>th</sup> (or next business day if the 15<sup>th</sup> is a nonbusiness day). The ownership interest is only in the units of the Fund, not the underlying holding or securities of the Fund.
- 8. Commingled Fund within Domestic Fixed Income: The Strategy is managed using an "indexing" investment approach by which the manager attempts to approximate, before expenses, the performance of the Index (e.g. Bloomberg Barclays U.S. Treasury Inflation Protected Securities Index) over the long term. The manager expects that it will typically seek to replicate Index returns for the Portfolio through investments in the "cash" markets actual holdings of debt securities and other instruments rather than through "notional" or "synthetic" positions achieved through the use of derivatives, such as future contracts or swap transactions (except in the unusual case where the manager believes that use of derivatives is necessary to achieve an exposure that is not readily available through the cash markets). NAVs are normally calculated as of 4:00pm Eastern Time for each business day the relevant exchange is open. Securities for which market quotations are readily available and reliable are to be valued using the applicable market quotations.

#### NOTE 5 DEFERRED RETIREMENT OPTION PROGRAM

The Plan offers a program called Deferred Retirement Option Plan (DROP). This is a voluntary benefit program which offers qualified active Participants, who would be entitled to retire and receive benefits, the option to continue working. An individual DROP record is created and is credited with the monthly retirement benefits that would have been paid during the DROP period had the participant actually retired. The record is also credited with the required employee contributions and interest. The DROP record is paid to the employee, in addition to the benefit payment entitled under the defined benefit plan based on the earlier years of service, when the employee eventually retires. Participating members may elect distribution as one lump sum payment, a rollover or in monthly payments. The balance held by the Plan as of June 30, 2020 and 2019 was \$17,447,885 and \$19,468,853, respectively.

#### NOTE 6 NET PENSION LIABILITY OF THE COUNTY

The components of the net pension liability of the County at June 30 were as follows:

	2020	2019
Total Pension Liability	\$ 779,728,093	\$ 741,184,555
Plan Fiduciary Net Position	(648,877,033)	(619,358,433)
County's Net Pension Liability	\$ 130,851,060	\$ 121,826,122
Plan Fiduciary Net Position as a		
Percentage of the Total Pension Liability	83.22%	83.56%

#### **Actuarial Assumptions**

The total pension liability in the July 1, 2019 actuarial valuation rolled forward to June 30, 2020 was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.65%

Salary Increases Varies by Service, 4.25% to 7.75%,

Including Inflation

Investment Rate of Return 7.40%, Net of Pension Plan Investment Expense,

**Including Inflation** 

Mortality RP-2014 Combined Healthy Tables with

Generational Projection from 2006 Base Year Using

Scale MP-2017

The actuarial assumptions used in this valuation, for GASB 67 purposes, were generally based on the 2018 Experience Study covering the period from July 1, 2013 through June 30, 2017. Economic assumptions and the demographic assumptions were updated to reflect the 2013-2017 experience study.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimate of arithmetic real rates of return for each major asset class are reviewed every four years.

#### NOTE 6 NET PENSION LIABILITY OF THE COUNTY (CONTINUED)

Best estimates of geometric real rates of return for each major asset class, included in the Plan's target allocation as of June 30, 2020 (see Note 3), are summarized in the following table:

	Long-Term
	Expected Real
Asset Class	Rate of Return
Equities	5.19%
Fixed Income	2.16%
Alternative Investments	5.61%
Real Assets	4.84%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.40%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that the County contributions will be made at rates equal to the difference between total actuarially determined contribution rates and the employee rate. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate changed from 7.45% to 7.40% for the year ended June 30, 2020.

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the County, calculated using the discount rate of 7.40%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.40%) or 1 percentage point higher (8.40%) than the current rate:

	1%	Current	1%
	Decrease	Discount	Increase
	(6.40%)	Rate (7.40%)	(8.40%)
County's Net Pension Liability	\$ 241,746,998	\$ 130,851,060	\$ 40,151,168

# HOWARD COUNTY POLICE AND FIRE EMPLOYEES' RETIREMENT PLAN REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE COUNTY'S NET PENSION LIABILITY AND RELATED RATIO (DOLLAR AMOUNTS IN THOUSANDS) LAST 10 FISCAL YEARS

(SEE INDEPENDENT AUDITORS' REPORT)

		2020		2019		2018	2017		2016			2015		2014
TOTAL PENSION LIABILITY	_													
Service Cost	\$	23,123	\$	22,278	\$	21,109	\$	19,163	\$	18,974	\$	17,708	\$	17,535
Interest		53,578		50,713		46,900		43,426		39,998		36,208		33,630
Changes of Benefit Terms		-		-		-		-		(1,705)		-		-
Differences Between Expected and Actual														
Experience		(8,607)		(2,667)		13,530		6,319		7,599		(1,596)		-
Changes of Assumptions		4,770		3,936		-		-		-		16,621		14,989
Benefit Payments, Including Refunds of														
Member Contributions		(34,320)		(27,572)		(24,755)		(20,422)		(17,890)		(18,941)		(15,679)
Net Change in Total Pension Liability		38,544		46,688		56,784		48,486		46,976		50,000		50,475
Total Pension Liability - Beginning		741,184		694,496		637,712		589,226		542,250		492,250		441,775
Total Pension Liability - Ending (a)	\$	779,728	\$	741,184	\$	694,496	\$	637,712	\$	589,226	\$	542,250	\$	492,250
PLAN FIDUCIARY NET POSITION														
Contributions - Employer	\$	31,105	\$	27.720	\$	26,337	\$	24,729	\$	21,636	\$	22,530	\$	20.822
Contributions - Member	Ψ	8.183	Ψ	8,125	Ψ	7,859	Ψ	7,387	Ψ	7,041	Ψ	7,006	Ψ	6,526
Net Investment Income		24,964		39,639		46,560		55,956		6,459		11,531		54,733
Benefit Payments, Including Refunds		24,304		33,033		40,500		33,330		0,400		11,001		54,755
of Member Contributions		(34,321)		(27,571)		(24,755)		(20,421)		(17,889)		(18,941)		(15,679)
Administrative Expense		(412)		(457)		(355)		(344)		(327)		(368)		(13,073)
Net Change in Plan Fiduciary Net Position	_	29,519		47,456		55.646		67,307		16,920		21,758		66,131
Plan Fiduciary Net Position - Beginning		619,358		571,902		516,256		448,949		432,029		410,271		344,140
Plan Fiduciary Net Position - Ending (b)	\$	648,877	•	619,358	•	571,902	\$	516,256	•	448,949	\$	432,029	\$	410,271
rian riadolary Not r Soliton Enamy (5)	Ψ	040,077	Ψ	019,000	Ψ	37 1,902	Ψ	310,230	Ψ	440,343	Ψ	432,029	Ψ	410,271
County's Net Pension Liability - Ending (a)-(b)	\$	130,851	\$	121,826	\$	122,594	\$	121,456	\$	140,277	\$	110,221	\$	81,979
Plan Fiduciary Net Position as a Percentage														
of the Total Pension Liability		83.22%		83.56%		82.35%		80.95%		76.19%		79.67%		83.35%
Covered Payroll	\$	87,868	\$	83,746	\$	81,037	\$	80,814	\$	72,121	\$	70,406	\$	67,169
County's Net Pension Liability as a Percentage of Covered Payroll		148.92%		145.47%		151.28%		150.29%		194.50%		156.55%		122.05%
Expected Average Remaining Service Years of all Participants		9		9		9		9		10		10		9

<sup>\*</sup> Information for FY2013 and Earlier is not Available.

#### Notes to Schedule:

Benefit changes. None.

Changes of Assumptions. The valuation interest rate assumption changed From 7.45% to 7.40%

# HOWARD COUNTY POLICE AND FIRE EMPLOYEES' RETIREMENT PLAN REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF COUNTY CONTRIBUTIONS (DOLLAR AMOUNTS IN THOUSANDS) LAST 10 FISCAL YEARS (SEE INDEPENDENT AUDITORS' REPORT)

	_	2020	 2019	 2018	 2017	 2016	 2015	 2014*
Actuarially Determined Contribution Contributions in Relation to the Actuarially	\$	31,105	\$ 27,720	\$ 26,337	\$ 24,729	\$ 21,636	\$ 22,530	\$ 20,822
Determined Contribution		31,105	27,720	26,337	24,729	21,636	22,530	20,822
Contribution Deficiency (Excess)	\$	-	\$ -	\$ 	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$	87,868	\$ 83,746	\$ 81,037	\$ 80,814	\$ 72,121	\$ 70,406	\$ 67,169
Contributions as a Percentage of Covered Payroll		35.40%	33.10%	32.50%	30.60%	30.00%	32.00%	31.00%

<sup>\*</sup> Information for FY2013 and Earlier is not Available.

#### Notes to Schedule

Valuation Date:

The actuarial valuation date is the beginning of the fiscal year. Methods and assumptions used to determine contribution rates:

Actuarial Cost Method Projected Unit Credit (Entry Age Used for GASB 67 purposes)

Amortization Method Level percent of pay increasing 2.75% per year

Remaining Amortization Period Remaining amortization periods range from 3 to 15 years.

Asset Valuation Method 5-year smoothed market

Inflation 2.65%

Salary Increases Varies by service. 4.25% to 7.75%, including inflation

Investment Rate of Return 7.40%, before expenses, including inflation

Retirement Age Rates vary by participant age and service and (for GASB purposes only)

set at 100% at DROP entry (or expected entry). Normal Cost (for GASB purposes) ceases for Police and Fire members when they enter DROP since GASB 67 does not allow Normal Cost while in DROP.

Mortality RP-2014 Combined Healthy tables with generational projection

from 2006 base year using scale MP-2017

Cost of Living Increases 2.009

# HOWARD COUNTY POLICE AND FIRE EMPLOYEES' RETIREMENT PLAN REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS LAST 10 FISCAL YEARS

(SEE INDEPENDENT AUDITORS' REPORT)

	Annual Money-Weighted Rate of Return, Net of
Figure Voor Ending	•
Fiscal Year Ending	Investment Expenses
6/30/2020	4.10 %
6/30/2019	7.50 %
6/30/2018	8.55 %
6/30/2017	12.18 %
6/30/2016	1.38 %
6/30/2015	2.95 %
6/30/2014	15.62 %
6/30/2013	11.33 %
6/30/2012	(1.21)%
6/30/2011	20.56 %